## Message Text

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**ACTION NEA-09** 

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-03 H-01 INR-07 L-02

NSAE-00 NSC-05 PA-01 RSC-01 PRS-01 SP-02 SS-15

USIA-06 AID-05 COME-00 EB-07 FRB-03 TRSE-00 XMB-02

OPIC-03 CIEP-01 LAB-04 SIL-01 OMB-01 /081 W ----- 069765

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E.O. 11652: N/A TAGS: EGEN EG

SUBJECT: SADAT PROPOSES REVISED TAX STRUCTURE

- 1. IN EXTENSIVELY PUBLICIZED FEB 4 MESSAGE TO PRIME MINISTER HEGAZY AND ASSEMBLY SEPAKER MAR'I, PRESIDENT SADAT DESCRIBED LEGISLATIVE MEASURES TO BE TAKEN IN ORDER TO CARRY OUT EGYPT'S PROGRAMS AIMED AT ACHIEVING SOCIAL JUSTICE AND DECENT STANDARD OF LIVING FOR ENTIRE POPULATION.
- 2. AS EXPECTED, EXTENSIVE REVISION OF TAX STRUCTURE WILL BE MAJOR FACTOR IN THIS EFFORT, AND SHOULD BE DESIGNED TO ACCOMPLISH FOLLOWING OBJECTIVES:

A. EQUITABLE DISTRIBUTION OF RESPONSIBILITY (READ PROGRESSIVE TAX) AND TERMINATION OF POSSIBILITIES OF TAX EVASION, ESPECIALLY DISTRIBUTION OF ASSETS AMONG MEMBERS OF FAMILY; B. TAXATION OF CAPITAL PROFITS, ACCRUED AS A RESULT OF GOE'S NEW POLICIES, TO PREVENT EXCESSIVE ACCUMULATION OF WEALTH:

C. INCREASED TAXES ON LUXURY GOODS TO HOLD DOWN CONSUMPTION AND ENCOURAGE PRODUCTIVE INVESTMENT, WITH POSSIBILITY OF REDUCED TAXES ON MORE ESSENTIAL GOODS; LIMITED OFFICIAL USE

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D. INSTITUTION OF RELIABLE AND COMPREHENSIVE SYSTEM OF TAX

COLLECTION, WHICH WILL REDUCE POSSIBILITIES FOR TAX EVASION, ITSELF CAUSE OF WASTEFUL CONSUMPTION.

- 3. PRESIDENT WENT ON TO SUGGEST THAT ASSEMBLY MIGHT ALSO WISH TO CONSIDER ADDITIONAL MEANS WHICH HAVE BEEN MENTIONED OF ACHIEVING EGYPT'S GOALS IN THIS FIELD, IN PARTICULAR VILLAGE TAX BASED ON ISLAMIC ZAKAT OR TITHING, AND LAW COVERING ILLICIT GAINS MADE BY GOVERNMENT AND PARTY LEADERS. (LATTER ISSUE HAS BEEN ITEM OF CONSIDERABLE INTEREST IN PRESS AND ASSEMBLY OVER PAST WEEKS.) SADAT'S MESSAGE STRESSES THAT HE IS AWARE THAT EGYPT HAS ONLY LIMITED PROBLEM OF THIS NATURE, BUT THAT REPUTATION AT OME AND ABROAD REQUIRES SPEEDY PREPARATION AND APPLICATION OF ILLICIT GAINS LAW TO PUNISH THOSE FEW OFFENDERS.
- 4. COMMENT: GOE'S PROPOSALS FOR NEW TAX LAWS HAVE
  BEEN UNDER PREPARATION FOR SOME TIME, AND REPORTEDLY
  ALREADY REFLECT PRINCIPAL DESIRES OF ASSEMBLY, SINCE VARIOUS
  MEMBERS AND COMMITTEES HAVE BEEN CONSULTED IN ADVANCE.
  RESULTANT DRAFTS ARE EXPECTED TO BE ACCEPTABLE TO MAJORITY
  AND THEREBY AVOID MAJOR EXERCISE IN REVISIONS WHICH MIGHT
  HAVE OPENED WAY TO ASSAULT BY ELEMENTS OPPOSED TO ECONOMIC
  OPEN DOOR, AND WHO DESIRED FAR TIGHTER CONTROLS ON INVESTMENTS,
  PROFITS, ETC. AS IT IS, LAWS REVEAL RESIDUAL TENDENCY OF MAJOR
  SEGMENT OF EGYPTIAN BODY POLITIC TO VIEW UNBRIDLED PRIVATE
  ENTERPRISE WITH SUSPICIION, SINCE ONLY THAT SECTOR WILL BE
  SIGNIFICANTLY AFFECTED.
- 5. WHILE SIMULTANEOUS EFFORTS ENCOURAGE PRIVATE CAPITAL AND CONTROL ITS ACTIVITIES ARE NOT UNUSUAL IN DEVELOPING COUNTRIES, THEY DO TEND TO BE COUNTER-PRODUCTIVE MOST OF TIME. EMBASSY'S OVERALL IMPRESSION IS THAT EGYPTIAN BUSINESSMEN ARE NOT OVERLY CONCERNED; THEY APPEAR TO BELIEVE THAT LAWS WHICH WILL EMERGE WILL BE REASONABLE.
- 5. WITH RESPECT ILLICIT GAINS, WHICH SOURCE OF CONSTANT RUMORS OF MISDEEDS AT HIGH LEVELS, SITUATION IS SOMEWHAT DIFFERENT. THERE ARE SOME WHO EXPECT THAT DEBATE ON THIS ISSUE MAY LEAD TO NAMING NAMES IF IT BECOMES HEATED. WE CONSIDER THIS UNLIKELY, BUT IT WILL AT LEAST BE AN LIMITED OFFICIAL USE

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INTERESTING EXERCISE TO OBSERVE. EILTS

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